



Moore County Board of Commissioners

October 12, 2023 | 1:30 PM
Moore County Senior Enrichment Center
8040 Hwy 15/501
West End, NC 27376

MINUTES

COMMISSIONERS PRESENT:

Chairman Nick Picerno, Vice Chairman Frank Quis, Kurt Cook, John Ritter, Jim Von Canon

CALL TO ORDER

Chairman Picerno called the meeting to order.

INVOCATION

County Manager Wayne Vest offered the invocation.

PLEDGE OF ALLEGIANCE

Commissioner Cook led the Pledge of Allegiance.

1. WELCOME AND OPENING COMMENTS

Chairman Picerno welcomed the floor and opened the floor for introductions by all present. He stated his appreciation for County staff's hard work on the important issues faced by the County. He noted there were very important issues and three were on this day's agenda. Chairman Picerno also expressed appreciation to Moore County Economic Development Partnership Director Natalie Hawkins, and to his fellow Board members.

2. MOORE COUNTY SCHOOLS FUNDING FORMULA

Chairman Picerno discussed that a proposed funding formula for Moore County Schools was not a done deal but was a solid plan. He welcomed the public and/or any of the Board of Education members to email the commissioners if they had any questions about it.

County Manager Wayne Vest reviewed a brief presentation regarding the funding formula, hereby incorporated as a part of these minutes by attachment as Appendix A. He shared that the Board of Education had approved the formula the past Monday and the resolution was on the commissioners' agenda for the coming Tuesday. If approved, the formula would result in an additional \$1.7M allocation for the Schools in the current fiscal year.

Chairman Picerno discussed student population and inflation and his belief that the funding formula proposed was better than using per pupil or inflation rates. He commented on his work with staff on developing the formula and said he did not want any Board member to feel left out. He discussed some of the history of public hearings

regarding the budget and offered that he wanted to have a personal meeting with Board of Education member David Hensley regarding objections he had to the funding formula. Chairman Picerno opened the floor for questions and discussion. Mr. Vest reviewed a chart of General Fund funding allocations and discussed the property tax rates, noting that property taxes bare the heaviest burden of the General Fund. Commissioner Quis stated his agreement with a hold harmless clause for the Schools in the funding formula resolution but noted that could require a tax increase at some point. Chairman Picerno discussed that the history was good and over the past fifteen years, they would not have had to do that. He also said that Moore County Schools could build its fund balance again and use that money during downturns. Commissioner Quis asked about incorporating into the agreement that the Board would review the percentage of funding again in five or seven years, or during revaluation years. Chairman Picerno said he thought during revaluation years would be good. Mr. Vest noted that the College's funding formula percentage did go down from 6% to 5.33% and the County had increased the rate for new debt service. He discussed that the sales tax would have the most ebb and flow. He agreed that reviewing the formula periodically would be a good idea. Commissioner Ritter stated his agreement and said if there were any catastrophic moment, they would have to reevaluate everything anyway. Mr. Vest suggested that the Board could approve the resolution with the direction that it be reviewed every so often. Commissioner Von Canon said it was a good formula and they see that it would have been in the past. He said he had confidence in Moore County Schools, and they would not leave the children hanging regardless, and he thought it was a good plan. Mr. Vest noted that the County would rely on the Schools to put funding for officers toward those as well. Commissioner Ritter commented that the formula was based on the concept of trust and goodwill and if all parties moved forward with integrity, it would work. Commissioner Cook discussed the importance of the School Resource Officers funding and having security first and foremost. Chairman Picerno commended the leadership of the Moore County Board of Education in that regard.

3. **METROPOLITAN PLANNING ORGANIZATIONS**

County Manager Wayne Vest provided background information regarding the metropolitan planning organization (MPO). Chairman Picerno discussed that he had heard a lot of consternation on the issue during the Board's last meeting and said they would be much stronger as a united county and not a subsection, and he indicated a local legislator felt the County would be much stronger as one voice as well. He said the County was quick to create the Highway Corridor Overlay District when the municipalities wanted it and listed to them also regarding the extraterritorial zoning jurisdictions (ETJs). He said he hoped they realized it was not a one-way street and with all the growth to the north, those citizens needed a voice, too. He asked if the Board wanted to add to the next meeting a request to the MPO. Commissioner Quis asked Scott Walston and Alena Cook with NCDOT, present at the meeting, to provide information they had brought, and he asked Mr. Walston to outline what triggered the MPO and the requirements. Mr. Walston shared a map and some slides from previous presentations and reviewed the background of the Sandhills MPO. He said the Secretary of Transportation would be the one who designated the MPO. He said several areas had already adopted the memorandum of understanding. Commissioner Von Canon discussed at length his experience at recent MPO meetings and his dissatisfaction with decisions such as steering committee membership and weighted

voting, and the exclusion of the whole County membership. Mr. Walston said he had not talked with Secretary Hopkins, but they would be in uncharted waters if they sent in an MOU that did not have everyone's signature. He said at the end of the day he would say the federal process was followed, though there was local politics. There was additional discussion regarding how hard it would be to add other areas and Mr. Walston indicated it would not be difficult. Southern Pines Town Manager Reagan Parsons offered comments to clarify the steering committee membership. Commissioner Quis further discussed the history of the Sandhills MPO and shared that he had advocated for the inclusion of the entire County. Extensive additional discussion transpired between Commissioners Quis and Von Canon. Mr. Parsons also offered additional comments and noted that there would be no more points or money for expanding and additional areas that joined would get taken out of the Rural Planning Organization (RPO). Ms. Cook stated that whatever was decided, DOT would offer its support and ensure quality planning was received. Commissioners Von Canon and Cook commented regarding the Pinehurst traffic circle and the inability to resolve that issue. Commissioner Quis discussed that the County had been forced to create a layer of bureaucracy and he had been very disappointed in the process, and he was disappointed that his position to include the whole county was not supported, but said he understood what they were saying. Mr. Walston and Ms. Cook explained upcoming deadlines and the impacts of missing them. There were additional comments by the DOT officials and Commissioner Von Canon. Commissioner Ritter thanked everyone and said it seemed moving forward, they could find some constructive way to work together and maybe at some point add the whole county. Chairman Picerno asked what the consequence would be of the Board not signing the MOU and Mr. Walston said the County would not have a seat at the table. Commissioner Von Canon asked about the impacts to citizens in ETJs if those were removed and Mr. Walston said it was based on municipal boundaries.

The Chairman called for a recess for a brief break which lasted from 3:28pm-3:40pm.

Planning Director Debra Ensminger introduced representatives of the Fayetteville Area Metropolitan Planning Organization (FAMPO), which had an opportunity to include an additional portion of Moore County near Fort Liberty. Mr. Zach Bugg with FAMPO provided the Board with additional information and answered questions. Chairman Picerno directed Ms. Ensminger to provide to the Board a rundown of MPOs, RPOs, the STIP, etc. so the commissioners could understand. He said where they planned growth, they better have roads. Ms. Ensminger asked Mr. Bugg when he would need an answer from the County and he said he needed it by the end of September, but hopefully by the end of October. He said the next step would be to invite everyone to a work session. Chairman Picerno asked him to provide the dates and the County would have someone there.

4. **LAND USE PLAN STEERING COMMITTEE MEMBERSHIP**

Chairman Picerno asked if the commissioners were interested in each of them having one citizen appointee to the Land Use Plan Steering Committee and everyone said yes. He directed Clerk Laura Williams to add this item to the Board's next agenda. Chairman Picerno asked about how the other members should be appointed and Commissioner Ritter suggested the organizations should submit their members on their own. Chairman Picerno said he would like to have the first meeting before the end of

the year. He discussed the need to define where subdivisions could be, and the need for affordable housing, and he said hopefully also they would have the water supply study results coming up soon. Commissioner Von Canon noted that the 2013 Land Use Plan was a great document and just needed some tweaking, so it should be much easier this time than in 2013.

Commissioner Quis distributed information from the NC League of Municipalities regarding ETJs and he commented regarding the need to listen to everyone and how they had tried the last few years to steer development toward the municipalities. Commissioner Von Canon discussed the importance of the municipalities listening to the people in their ETJs. Chairman Picerno directed Planning Director Debra Ensminger to send out the Highway Corridor Overlay District regulations to the Board for future discussion because those were restrictions on the County's major highways, and he had heard pros and cons.

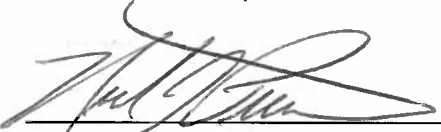
5. CLOSING COMMENTS

Commissioner Von Canon asked everyone to keep Moore County and particularly Israel in their prayers. He and Commissioner Cook offered comments regarding the security of the border. Commissioner Ritter said he was certainly thankful for veterans and the active military members and would definitely be praying for them. He said the day's discussion was productive and he was optimistic as they moved forward.

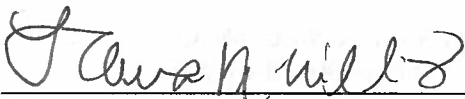
Commissioner Quis thanked everyone for their patience. Chairman Picerno thanked his fellow Board members for giving up their afternoon and he also thanked staff and Moore County Schools officials. He asked County Manager Wayne Vest to close the meeting in prayer and he did so.

ADJOURNMENT

There being no further business, upon motion made by Commissioner Quis, seconded by Commissioner Von Canon, the Board voted 5-0 to adjourn the October 12, 2023, Special Meeting of the Moore County Board of Commissioners at 4:17pm.

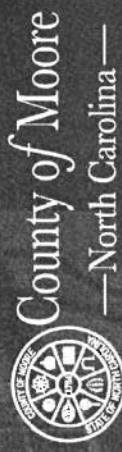


Nick Picerno, Chairman



Laura M. Williams, Clerk





County of Moore
—North Carolina—

Work Session

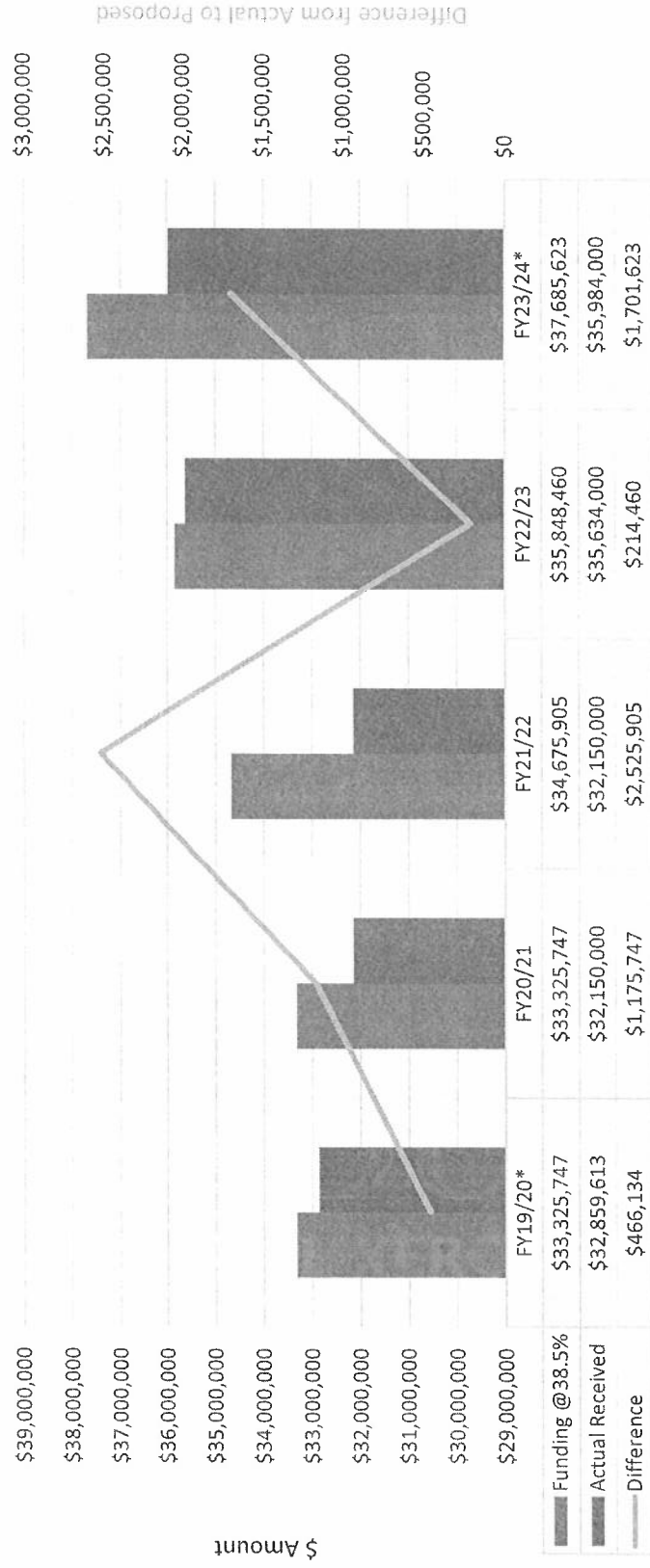
October 12, 2023

Moore County Schools Proposed Funding Formula: The Structure

- Annual Funding Formula: Will provide **\$1,701,623** more in the current fiscal year (FY24)
- Based on 38.5% of Budgeted Property and Sales Tax **(does not include Article 46 Sales Tax)**
- Includes Current Expense, Capital Outlay, Digital Learning, Sandhills Mental Health pass-through, and Health Nursing Grant **(does not include debt service)**
- Includes a baseline starting point in FY24 with a hold harmless provision for each subsequent year
- Includes School Resource Officer Funding eliminating the need for a separate agreement approved 11/1/22
- Would exclude revenue generated for a specific purpose, such as debt service for a new school

Schools Actual Allocation vs. Proposed

Schools Actual Allocation vs. Proposed Funding Formula



*Tax Revaluation Year

	FY19/20	FY20/21	FY21/22	FY22/23	FY23/24	Total
38.5% vs. Actual Received as %	\$466,134	\$1,175,747	\$2,525,905	\$214,460	\$1,701,623	\$6,083,869
38.5% vs. Actual Received as %	1.40%	3.65%	7.80%	0.60%	4.70%	3.60%
Inflation (U.S. Bureau of Labors Statistics)	2.10%	2.10%	5.40%	5.80%	4.5% (2 mths)	

POSITION REPORT Sep-23

	FUNDS								
	State	Local	Federal	Child Nutrition	Daycare	Local Grants	Grand Total	August	Difference
SS200 Classification									
Officials, Administrators, Managers	3.6	3.4					7	7	0.00
Principals	23						23	23	0.00
Assistant Principals (Non-Teaching)	19.5	11					30.5	30	0.50
Elementary Classroom Teachers	538.35	43.09	34.3			4	619.74	621.485	-1.74
Secondary Classroom Teachers	110.75	10.5					121.25	121.25	0.00
Other Classroom Teachers	120.25	8.5	7			1.5	137.25	137.25	0.00
Guidance	38					1	39	39	0.00
Psychological	8.8	0.8					9.6	9.6	0.00
Librarians, Audiovisual Staff	21						21	21	0.00
Consultants, Supervisors of Instruction	2.67	5	1.23				8.9	8.9	0.00
Other Professional Staff	76.87	12.63	12.6			10.6	112.7	112.7	0.00
Teachers Assistants	177.2875	2.72	20.4			7	207.4075	203.3775	4.03
Technicians		16					16	16	0.00
Clerical, Technical Staff	83.23	10		3			96.23	96.26	-0.03
Service Workers	121.4025	1		69.26	10.25		201.9125	202.385	-0.47
Skilled Crafts	26.67	38.33		1		15	81	81	0.00
Do Not Report	69.24	2.205	1.78	5.13	5.785		84.14	82.1575	1.98
Grand Total	1440.62	165.18	77.31	78.39	16.04	39.10	1816.63	1812.37	4.27

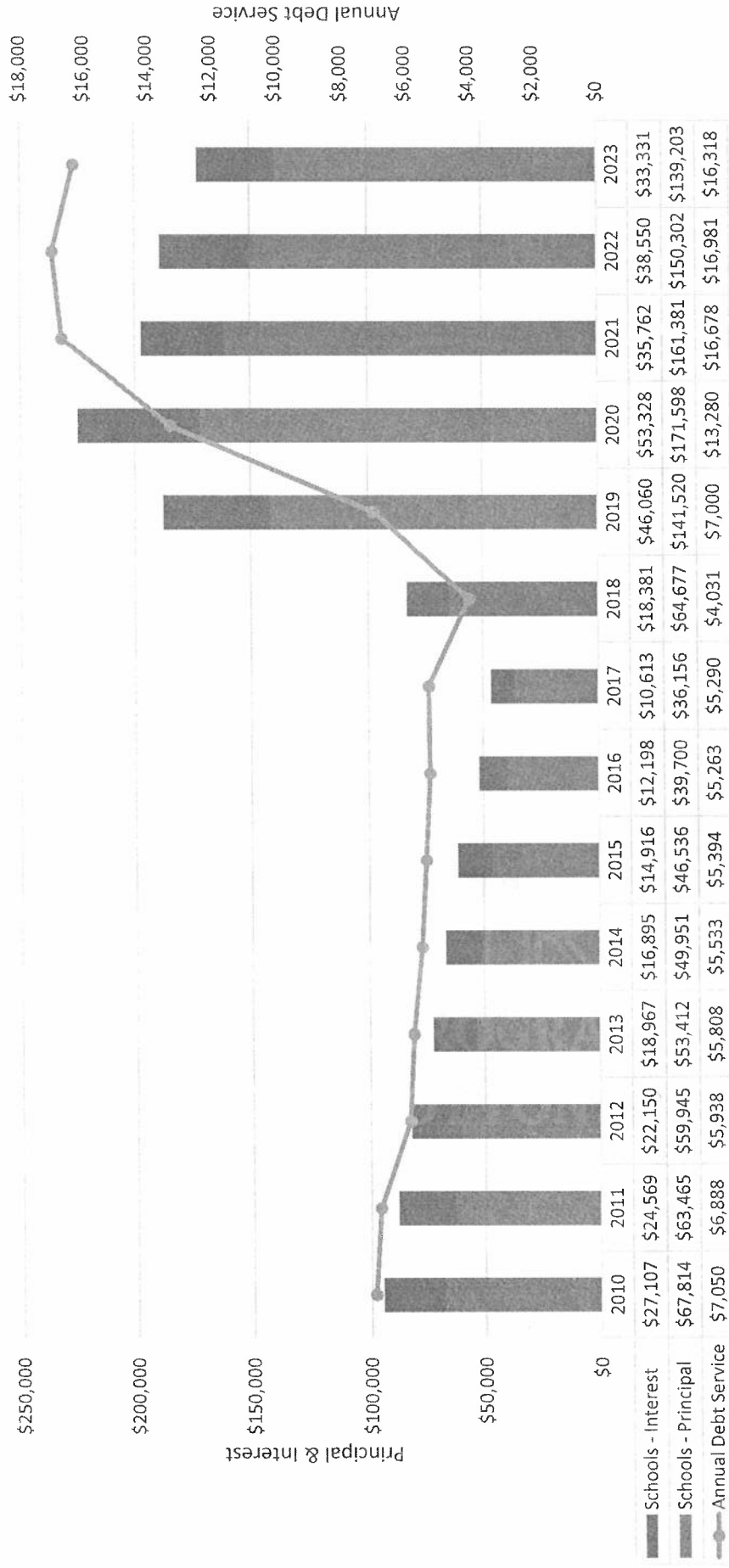
¹This report counts filled and vacant positions categorized by SS200 classification as well as funding source. It does not count people.

²This report does not include ASDC (After School Day Care), Tutors or Drivers Education.

³The "Do Not Report" classification includes any position that is not included on the SS200 report because the employee in the position is not full-time i.e., a 50% receptionist, a 40% teacher, a 20% Assistant Principal.

School Debt

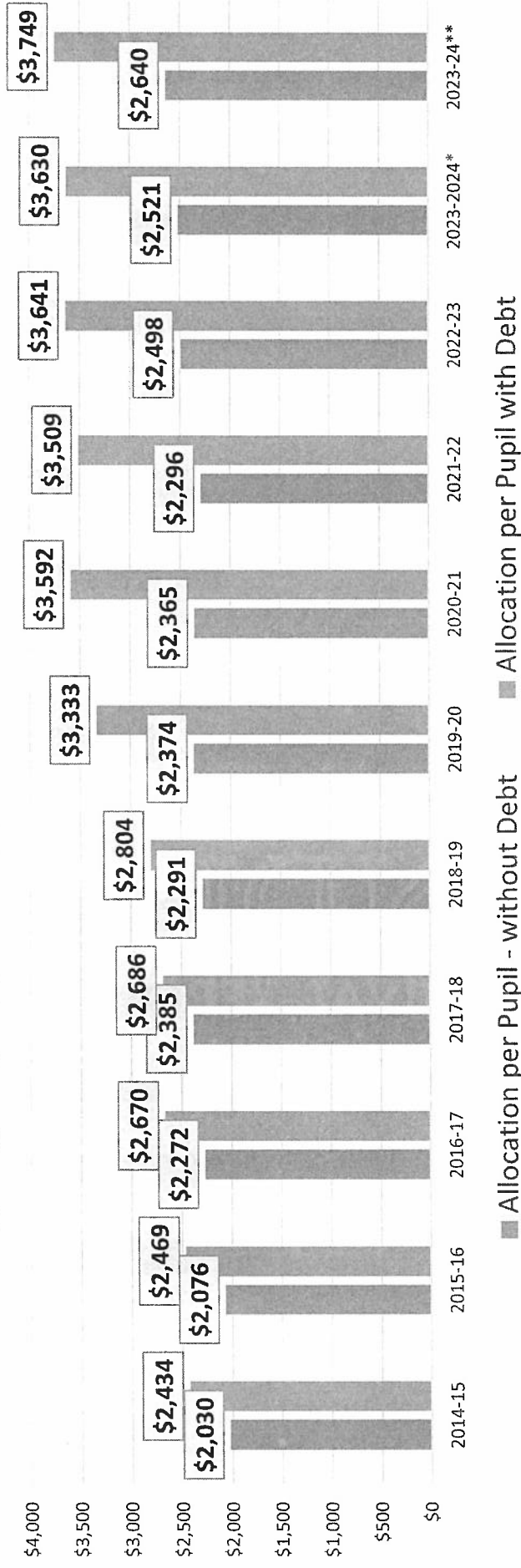
School Debt (in millions)



Bond Premium (not included): \$10,659,472

■ Schools - Principal ■ Schools - Interest ● Annual Debt Service

Per Pupil Funding (with Charters) with Annual Debt Service and without Annual Debt Service

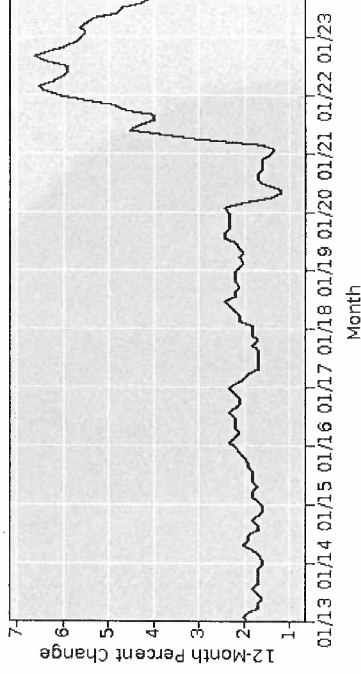


**FY23/24 with Funding Formula

Data extracted on: October 12, 2023 (10:29:05 AM)

CPI for All Urban Consumers (CPI-U)**12-Month Percent Change****Series Id:** CUUR0000SA0L1E

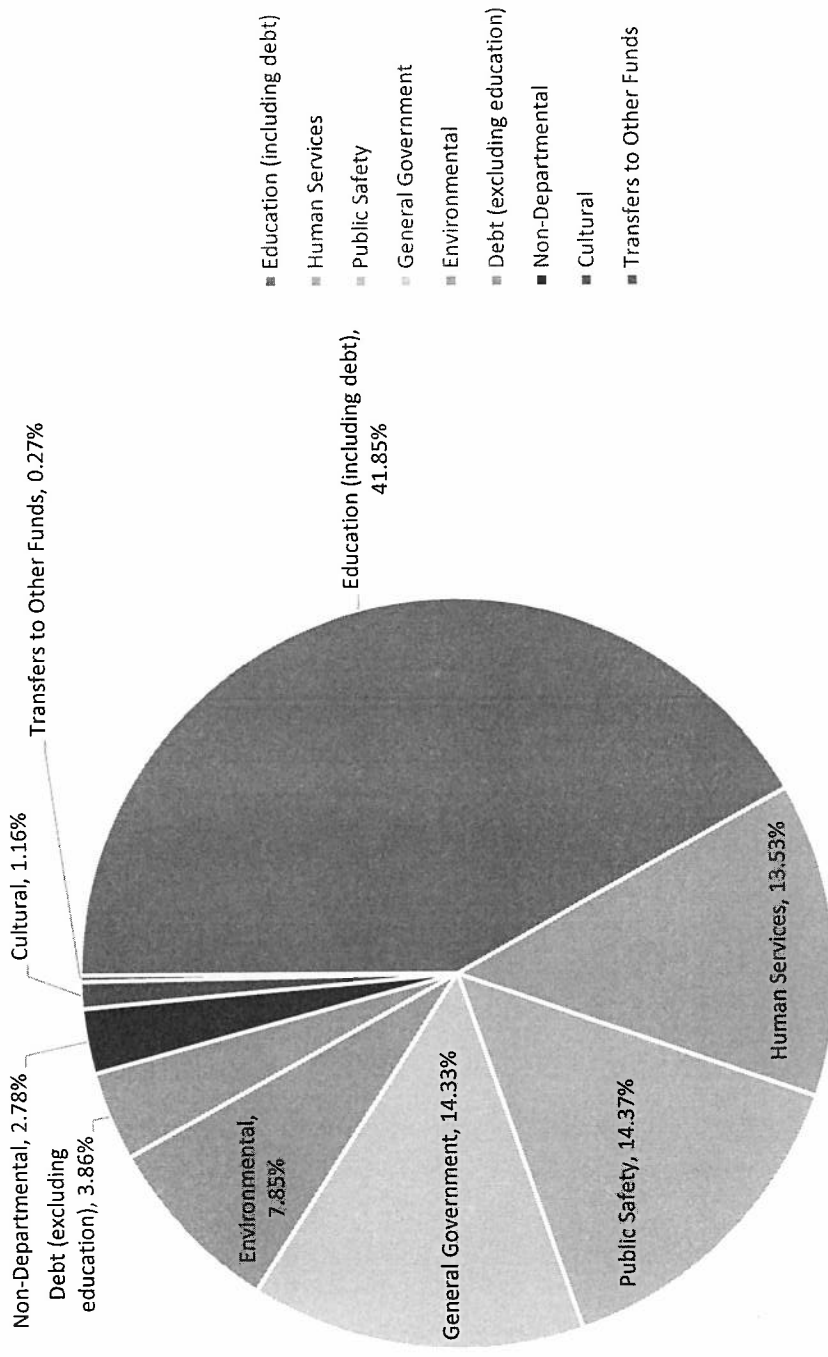
Not Seasonally Adjusted

Series Title: All items less food and energy in U.S. city average, all urban consumers, not seasonally adjusted**Area:** U.S. city average**Item:** All items less food and energy**Base Period:** 1982-84=100Download: [XLS](#) [xlsx](#)

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual	HALF1	HALF2
2013	1.9	2.0	1.9	1.7	1.7	1.6	1.7	1.8	1.7	1.7	1.7	1.7	1.8	1.8	1.7
2014	1.6	1.6	1.7	1.8	2.0	1.9	1.9	1.7	1.7	1.8	1.7	1.6	1.7	1.8	1.7
2015	1.6	1.7	1.8	1.8	1.7	1.8	1.8	1.8	1.9	1.9	2.0	2.1	1.8	1.7	1.9
2016	2.2	2.3	2.2	2.1	2.2	2.2	2.2	2.3	2.2	2.1	2.1	2.2	2.2	2.2	2.2
2017	2.3	2.2	2.0	1.9	1.7	1.7	1.7	1.7	1.7	1.8	1.7	1.8	1.8	2.0	1.7
2018	1.8	1.8	2.1	2.1	2.2	2.3	2.4	2.2	2.2	2.1	2.2	2.2	2.1	2.1	2.2
2019	2.2	2.1	2.0	2.1	2.0	2.1	2.2	2.4	2.4	2.3	2.3	2.3	2.2	2.1	2.3
2020	2.3	2.4	2.1	1.4	1.2	1.2	1.6	1.7	1.7	1.6	1.6	1.6	1.7	1.8	1.6
2021	1.4	1.3	1.6	3.0	3.8	4.5	4.3	4.0	4.0	4.6	4.9	5.5	3.6	2.6	4.5
2022	6.0	6.4	6.5	6.2	6.0	5.9	5.9	6.3	6.6	6.3	6.0	5.7	6.2	6.2	6.1
2023	5.6	5.5	5.6	5.5	5.3	4.8	4.7	4.3	4.1					5.4	



FY2024 Budget— General Fund Expenditure Sources



Includes additional amount from Schools Funding Formula